

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Informational Proceeding and)
Preparation of the 2005 Integrated) Docket No.
Energy Policy Report) 04-IEP-01-A
)
Re: Proposed Transportation)
Petroleum Fuels Price, Demand,)
and Supply Analysis)
_____)

ORIGINAL

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
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COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

Jackalyne Pfannenstiel, Commissioner

ADVISORS PRESENT

Michael Smith

STAFF and CONTRACTORS PRESENT

Leigh Stamets

Jim Page

Chris Kavalec

ALSO PRESENT

Dean Simeroth
California Air Resources Board

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California State Automobile Association

Mohsen Nazemi
South Coast Air Quality Management District

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Western States Petroleum Association

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P R O C E E D I N G S

9:10 a.m.

PRESIDING MEMBER GEESMAN: This is one of the early sessions in our 2005 Integrated Energy Policy Report process. I'm John Geesman, the Presiding Member of the Commission's Integrated Energy Report Committee for 2005. To my left is Commissioner Jim Boyd, the Associate Member of the Integrated Energy Policy Report. And to his left is Commissioner Jackie Pfannenstiel.

Commissioner Boyd and Commissioner Pfannenstiel make up the Commission's Transportation Fuels Committee. And this proceeding is being conducted jointly between the two Committees.

The workshop seeks public comment on the Commission Staff's proposed evaluation of transportation and petroleum fuels price, demand and supply issues for our 2005 Energy Report.

This is the first of two workshops seeking comments on proposed analyses of transportation fuel issues for the 2005 Energy Report. The second workshop is scheduled for December 20th and will address analyses regarding

1 vehicle fuel efficiency and nonpetroleum
2 transportation fuel issues.

3 The Energy Commission Staff is carrying
4 out three tasks in analyzing transportation
5 petroleum fuels for California. One, the long-
6 term price forecast for crude oil and
7 transportation fuels. Two, the demand forecast
8 for transportation fuels. And three, an
9 evaluation of the adequacy of the state's
10 petroleum supply infrastructure.

11 Commission Staff will be making
12 presentations on these three tasks to set the
13 stage for questions, comments and suggestions from
14 you. Copies of the notice which provides
15 background, agenda and workshop questions are
16 available in the back of the room. Copies are
17 also available for the overview of the staff's
18 proposed analysis and PowerPoint presentations.
19 All of these items are also available on the
20 Commission's website.

21 We hope your comments will include
22 addressing the general and task-specific questions
23 listed in the notice.

24 Why don't we get started with the staff
25 presentation, then. Leigh, are you first up?

1 MR. STAMETS: No, Jim Page is going to
2 start with the first discussion on the oil price
3 forecast.

4 PRESIDING MEMBER GEESMAN: Let me
5 interject. Before we do proceed, Mike Smith,
6 Commissioner Boyd's Advisor, has joined us.
7 Commissioner Boyd, did you have anything to say?

8 COMMISSIONER BOYD: Thank you,
9 Commissioner Geesman. Maybe I'll put my hat on as
10 the Chairman of the Transportation and Fuels
11 Committee for a moment and just reflect back on
12 this overall subject for the past several years.

13 I think everybody in this room probably
14 remembers the price spike of '99/2000 winter.
15 That was already five years ago. That event
16 precipitated a lot of investigation, reviews,
17 charges to this organization to produce reports
18 and what-have-you. And really ushered in a half a
19 decade of price volatility.

20 It's still with us today. We can still
21 express concerns about supply, demand, price,
22 infrastructure; and I think the staff has laid out
23 a very thorough and detailed program for once
24 again looking at this question.

25 This just reminds me of the criticality

1 of this issue to California. As many people have
2 heard me say, this is one of the three legs of the
3 energy stool, transportation fuel. And we really
4 do need to get a handle on this issue.

5 And the Integrated Energy Policy Report
6 has provided a real-time, full-time forum for
7 addressing problems. And this is one of those
8 problems that is just with us so far in perpetuity
9 that really has to be looked at.

10 So I look forward to what the staff has
11 to present, and I really look forward to
12 participation by all stakeholders, hopefully, in
13 providing data and making suggestions relative to
14 this issue. So, thank you.

15 PRESIDING MEMBER GEESMAN: Commissioner
16 Pfannenstiel.

17 COMMISSIONER PFANNENSTIEL: No remarks.

18 PRESIDING MEMBER GEESMAN: Okay. Excuse
19 me for the delay, but Jim Page.

20 MR. PAGE: Thank you, Commissioner
21 Geesman. Good morning. I'm here to present today
22 staff's proposed crude oil, gasoline and diesel
23 price forecasts.

24 Most of my presentation I'll be focusing
25 on our approach and methods. But I'll also be

1 presenting results today. And hopefully getting
2 your feedback.

3 The oil price forecast initiated a long
4 series of analytical tasks, that's why I'm
5 presenting actual preliminary results today. The
6 world oil prices are inputs to natural gas and
7 transportation fuel price forecasting. The fuel
8 prices are, in turn, used as inputs to the vehicle
9 attribute demand and policy analyses in
10 transportation.

11 Among the challenges obviously, as
12 Commissioner Boyd has referred to, is this great
13 uncertainty in oils and fuels markets these days.

14 One additional direction we've been
15 given this time around is for the oil price
16 forecast to be more consistent with the natural
17 gas price forecasting. However, the natural gas
18 analysis uses a complex computer model and
19 extensive data. And in contrast, on the oil side,
20 we lack an inhouse world energy model.

21 Finally, the analyses in these forecasts
22 are required to be what are called single-point
23 forecasts; that is, for each year of the forecast
24 we need a single average price for the 20-year
25 horizon.

1 Staff's approach in the face of this
2 uncertainty is to avoid a basecase; to not try to
3 predict oil prices. But rather to develop
4 planning or pricing scenarios that are diverged
5 significantly from each other, but remain
6 plausible. That test the boundaries of prices
7 without going to extremes. Instead remaining at
8 what we consider sustainable price levels.

9 We'll be using the U.S. Department of
10 Energy oil price forecasts to quantify these
11 scenarios, and also because they provide the
12 required data and documentation needed for the
13 natural gas price forecast.

14 To derive state fuel prices we'll be
15 using historical data on world oil and state fuel
16 prices, primarily from 2003 and 2004, because this
17 is the period when MTBE-free phase 3 gasoline was
18 the primary gasoline formulation used in the
19 state.

20 The scenarios are pretty
21 straightforward, quite simple what-ifs. First,
22 what if recent 2004 oil and fuel prices become the
23 norm for the future. Alternatively, what if these
24 prices are not sustainable and prices decline to
25 something nearer what we recall a longer term

1 historical average.

2 In today's presentation I will not be
3 presenting a worst case scenario. Nothing like a
4 severe depletion scenario or a Saudi Arabian
5 meltdown or anything like that. However, we are
6 reserving a placeholder, what we're calling an
7 extra high oil price case. And our next presenter
8 will show the framework for that in a little more
9 detail.

10 I include in this graph, just as sort of
11 a reminder, as we all know, that prices have
12 reached \$55. We've all read in the press that
13 prices for oil have reached \$55 a barrel this
14 year. But it's important to remember that that's
15 the peak price of a high quality crude oil, here,
16 represented on the left by West Texas
17 intermediate. And the vast majority of oils in
18 the world are sold at much lower prices. And
19 particularly if you average them over a year.

20 The index we will be using from here on
21 is the refiner cost of imported crude oil. This
22 is used by the Department of Energy's forecasting
23 office in their forecast and has a long-time
24 series associated with it. It's average prices,
25 average fuel, average oils.

1 Included also on this graph a little
2 more information on world oil demand growth over
3 time. The points I think we want to take away
4 from this are the price for 2004 is estimated
5 between about \$36 and \$37 a barrel. And so when
6 we talk about what if prices stay at those levels
7 in the future, that's about what we're talking
8 about.

9 And in contrast, prices for the last 18
10 years or so have, although varying widely,
11 averaged around \$24 a barrel. So we're talking
12 about really a major step change in this first
13 scenario compared to the historical record.

14 Another point to note on this quick
15 chart is the high demand growth for 2004, 3.4
16 percent, very large jump in demand.

17 And the last point I think we should
18 take away from this is the troughs of prices in
19 the mid '90s and, in particular, 1998, which led
20 to very low investment in finding and producing
21 oil worldwide. That and the demand growth we're
22 seeing now had squeezed excess world oil
23 production capacity to very low levels
24 historically.

25 COMMISSIONER BOYD: Jim, before you

1 leave this slide, I appreciate that in reading
2 this you've predicated, of course, some of the
3 estimates of the future price of oil on the work
4 that DOE and their respective agencies have done.

5 Has anybody tried to assign a degree of
6 confidence to the projection of the future price
7 of a barrel of oil? In the face of all the
8 uncertainty going on in the world today, I'm
9 uncomfortable, but I have no basis other than just
10 my gut, that this price is fairly speculative, at
11 best.

12 But I didn't read deep behind that, and
13 I didn't read the DOE analyses that you folks have
14 relied on. Did they venture into any
15 probabilities or degrees of confidence?

16 MR. PAGE: I'm not aware of any attempt
17 to do that that way. Obviously things like
18 resources, they assign probabilities to those
19 kinds of things. But as we'll see, and I'll get
20 into that shortly, the Department of Energy, their
21 forecasts are based on expectations of what OPEC
22 is going to do. In a sense, oil prices are
23 managed, and so it's hard to, you know, assign
24 probabilities to what OPEC might do, or what they
25 might get away with.

1 But that's what --

2 COMMISSIONER BOYD: Okay, I'll wait till
3 you get to that.

4 MR. PAGE: Okay.

5 COMMISSIONER BOYD: We'll worry about
6 the greed factor then.

7 MR. PAGE: Aside from demand and
8 investment, which I've talked about; low
9 inventories, in particular oil and lately in
10 heating oil, have pushed petroleum prices up,
11 partly from the heating oil because of
12 expectations of cold weather.

13 But also we've had this hurricane
14 season, and Hurricane Ivan knocked out about a
15 half a million barrels a day of oil production,
16 which is slowly coming back online. And a lot of
17 that was light sweet crude oil. So hence the
18 volatility, especially in the NYMEX indexes.

19 Geopolitics, the usual things. The Iraq
20 insurgency; last year's Venezuelan strike was very
21 damaging to their industry and they're only slowly
22 recovering. We've had strikes, on-again, off-
23 again strikes in Nigeria; and even in Norway.

24 Also in Russia they're treating their
25 largest oil producing company very roughly right

1 now. They may be going to dismember it, even.

2 Dollar devaluation is kind of a joker in
3 this whole thing. We all know that the dollar is
4 devalued against other currencies, and oil is
5 denominated in dollars. It's a little unclear
6 what the effects of that are, but some analysts
7 believe it may be part of these recent oil price
8 increases.

9 And tanker rates are definitely high as
10 the world tanker fleet is pretty much fully
11 utilized, especially the largest crude carriers.

12 One thing I didn't include here was the
13 Administration's continued filling of the
14 strategic petroleum reserve at about 140,000
15 barrels a day between the start of the Iraq war
16 and actually till Hurricane Ivan hit.

17 And finally, as we all know in the
18 state, numerous refinery outages and even pipeline
19 outages have contributed their share in terms of
20 instate fuel price increases.

21 Now, going to, we mentioned these DOE
22 oil price projections. This is from a February
23 annual outlook. And what staff is proposing
24 essentially is for the first scenario, what if
25 prices stay roughly where, you know, what we've

1 reached lately. To be using -- to propose using
2 the DOE high oil price case for that scenario, to
3 quantify that scenario. And the DOE reference
4 case to quantify the second scenario, a return to
5 more or less normal or long-term average prices.

6 However, we have a problem, a transition
7 problem here. The DOE projected \$25 a barrel oil
8 in 2004, and we're, of course, \$12 over that. So
9 we'll have to affect a transition to accomplish
10 this. And I'll go into that in a minute.

11 It might also be fairly asked, well,
12 where did the DOE price forecast fit in, how do
13 they compare with other price forecasts. And I
14 think it's fair to say that they're pretty middle
15 of the pack forecasts.

16 This is from the International Energy
17 Agency's recent outlook. It just came out, so it
18 might have more up-to-date comparisons. The DOE
19 also does their own comparisons. And in those,
20 the DOE price forecasts tend to be even in the
21 upper half of those forecasts.

22 So, generally you can say that they're
23 in the middle of the pack, or even slightly above
24 comparable oil price forecasts. And, of course, I
25 expect that to change as the new information, the

1 2004 prices get absorbed in these forecasting
2 agencies.

3 COMMISSIONER PFANNENSTIEL: Excuse me --

4 MR. PAGE: Sure, go ahead.

5 COMMISSIONER PFANNENSTIEL: Before you
6 leave that, would you go through in the legend
7 there and explain who these other agencies are?
8 The IEE Japan, I see the OPEC, then the CGES, who
9 are they, please?

10 MR. PAGE: Yeah, the International
11 Energy Agency is based in Europe.

12 COMMISSIONER PFANNENSTIEL: Right, got
13 that.

14 MR. PAGE: The DOE, of course. The
15 European Commission. Their prices are converted
16 into dollars from Euros, so if you were to go back
17 two years you'd probably see their price forecast
18 almost identical to the DOE's. Except now with
19 the dollar devaluation, and then the new
20 conversion rates, theirs looks much higher.

21 The Institute of, I believe, Energy
22 Economics in Japan. OPEC, of course. And then
23 last is the Center for Global Energy Studies.

24 COMMISSIONER PFANNENSTIEL: Thank you.

25 PRESIDING MEMBER GEESMAN: Do you happen

1 to have the vintages of each of these reports?

2 MR. PAGE: No, I don't exactly. They're
3 probably 2003, most of them, 2003. Maybe 2004.

4 PRESIDING MEMBER GEESMAN: Because 2004
5 was a fairly momentous year --

6 MR. PAGE: Yes, definitely.

7 PRESIDING MEMBER GEESMAN: -- in terms
8 of price.

9 MR. PAGE: Absolutely.

10 PRESIDING MEMBER GEESMAN: And I believe
11 you said that the DOE, EIA numbers are from
12 February of 2004?

13 MR. PAGE: Yes. Unfortunately we're two
14 months from the next one, or that would have been
15 really useful. Saved a good bit of work in
16 adaptation, you might say.

17 PRESIDING MEMBER GEESMAN: Would you
18 expect those new numbers to make most of this
19 analysis seem fairly stale?

20 MR. PAGE: Most of these forecasting,
21 these agency forecasts tend to move pretty slowly.
22 I expect some movement, but they're still using
23 older data. I don't expect the 2004 data will
24 even be fully available with this next forecast.
25 So it just, it takes time.

1 And just a lot of numbers here. I don't
2 know how much of this to really go into. But just
3 for the high points, I did mention that the DOE
4 forecasts are pretty much based on OPEC management
5 of prices. They do that through their targeting
6 their production.

7 So, given a high in the reference price
8 cases that I showed you earlier, and given these
9 economic or GDP growth rates, the following
10 outputs come out of those cases.

11 And the high points really are world oil
12 consumption goes down significantly in the high
13 oil price case, as we might suspect. Non-OPEC
14 production goes up in the high price case. And
15 OPEC has to take the hit on their share of
16 production to manage prices at the high level as
17 compared to the reference case.

18 So, moving on now to our actual
19 scenarios, which are really packages of pricing
20 assumptions, -- and I apologize for the bland
21 names of these scenarios.

22 But, constrained supply scenario uses
23 the DOE high oil price projections from 2008 on.
24 And in the short term to effect this transition I
25 referred to, we'll be using the 2005 oil price

1 from the November Department of Energy short-term
2 outlook. It's a sharp departure from even the
3 previous month's outlook. And I'll show you that
4 on the graph in a second.

5 The 2006 and '7 prices are simply
6 interpolated between 2005 and the 2008
7 intersection with the long-term trend.

8 For the deriving the fuel prices, state
9 fuel prices, I'm using fuel price margins from the
10 2003 and '4 data, the period of MTBE-free phase 3
11 gasoline predominately in use.

12 In the second scenario, business as
13 usual, we're using the DOE reference case from
14 2010 on. And then the 2005 and '6 prices are
15 based on calculated average 2004 NYMEX
16 expectations for price declines for -- the 2004
17 expectations, looking to 2005 and 2006. Those,
18 following the NYMEX price decline curve did not
19 get us -- it started to flatten out after 2006.
20 It flattened out so much that we were never going
21 to get to the reference case if we followed it, or
22 at least not till well into the like 2010 or 2020,
23 I mean. So I interpolated from 2006 on to 2010
24 intersection.

25 PRESIDING MEMBER GEESMAN: Did that give

1 you any cause for concern?

2 MR. PAGE: Yes. The problem was the
3 decision to use the -- because the natural gas
4 unit -- was very valuable to the gas unit to have
5 a model price forecast. And it was sort of a
6 compromise. I felt we had to effect just to make
7 that consistency between the two forecasts.

8 I didn't want to wait too long, though,
9 to intersect with the DOE price forecast because
10 then, you know, are we even using that forecast
11 anymore.

12 So, there was definitely a lot of
13 compromises and obviously having two months more,
14 it would have been easier just to wait for the
15 next DOE forecast and use that. See how they
16 solved the problem. But we didn't have that
17 luxury.

18 In this case the fuel price margins we
19 used in earlier year because the logic on that
20 being that what I felt, I think we all could
21 recognize, was a pretty unusual number of refinery
22 outages and pipeline problems in 2003 and '4.

23 If, in fact, they are more than we might
24 expect in the long term, from year to year, we're
25 generating margins that were fairly large. So, in

1 this case I decided to assume that those rates of
2 refinery outages were unusual. And we included an
3 earlier year where refineries operations were more
4 stable.

5 And this is how these assumptions work
6 out on these two scenarios. Obviously introducing
7 the most recent DOE short-term outlook
8 significantly changes the whole first three years
9 of the constrained supply scenario. But it's
10 certainly plausible. It's very -- not outside of
11 the historic range of variability of prices at
12 all.

13 And then in the business-as-usual case,
14 even though prices declined, we're still seeing
15 prices in 2005 and '6 that, with the exception of
16 2004, are the highest prices have been in 20
17 years.

18 Our transportation fuel price
19 projections three major components here that we
20 considered. First was crude price to the rack
21 price margin. And in the constrained supply case
22 you can see that the 59 cents for gasoline and 44
23 almost for diesel, using the 2003 and '4 data.
24 And for business-as-usual we dropped about 6 cents
25 for each of those fuels.

1 And this graph, I think, sort of
2 explains that logic a little bit. Three different
3 periods of time, '97/98 we were still using phase
4 2 RFG. This was before the state became a net
5 importer of finished transportation fuels,
6 specifically gasoline and diesel. Because we've
7 always kind of been a net importer of jet.

8 The second set of columns shows crude to
9 rack price margins after we became a net importer
10 of gasoline and diesel. So we have a jump at that
11 phase.

12 And then in 2003 and '4 with basically
13 the only change being MTBE-free phase 3 gasoline,
14 we had a 14 cent jump in these margins for
15 gasoline, and 12 cents for diesel. And this
16 seemed conceivably a large jump just to attribute
17 to going to phase 3 MTBE-free gasoline.

18 COMMISSIONER BOYD: Particularly the
19 diesel increase, which has nothing to do with --

20 MR. PAGE: Yes.

21 COMMISSIONER BOYD: -- with MTBE.

22 MR. PAGE: But I have to caveat all
23 this. This going to -- becoming a net importer
24 process is not cut and dried. It didn't just
25 happen in one day, you know. Indefinite into the

1 indefinite future. It's a process of sort of on-
2 again, off-again. At times you're definitely
3 importing, you're definitely a net importer. And
4 other times you don't need to import much. So the
5 effect maybe is mitigated. So that's kind of a
6 messy transition.

7 But, -- and so that might be part of the
8 diesel. It was just a slower process of going to
9 this net import status.

10 And finally, the rack to retail, same
11 logic. It wasn't quite as much effect. These
12 rack to retail margins are still fairly high for
13 gasoline compared to historical numbers. Diesel
14 has always been pretty stable.

15 And finally, the last component was the
16 diesel sulfur reduction rules, which were settling
17 for kind of a middle of the range of values of
18 estimates that I was given by other staff of 5
19 cents a gallon for diesel.

20 And then finally with these components
21 in the price of crude, you add on taxes, excise
22 and sales taxes. You get a retail price.

23 The important thing to remember about
24 the excise -- the taxation is the excise taxes, as
25 they are now, are fixed nominal prices. So, the

1 assumption for this forecast was that excise taxes
2 would be constant in real terms. That means they
3 have to increase at the rate of inflation.

4 So that was an assumption. It's an
5 important assumption because over the life of the
6 forecast, if that assumption is not met, it could
7 be as much as 12 cents a gallon for gasoline, and
8 14 for diesel that you'd have to take off the
9 final prices.

10 And this graph shows the final regular
11 gasoline and diesel price projections using these
12 assumptions of oil prices.

13 COMMISSIONER BOYD: Jim, just out of
14 curiosity, what are you assuming as an
15 inflationary rate?

16 MR. PAGE: As an inflationary rate?
17 These deflator index that comes out, I believe,
18 I'm not sure -- Kay Sullivan in the Commission
19 has, her unit generates a deflator index. I
20 believe it's 2 percent or slightly under from here
21 on out. It's very low, long term inflation.

22 COMMISSIONER BOYD: Thank you.

23 MR. SMITH: Jim, going back to the
24 previous slide, the diesel sulfur reduction.

25 MR. PAGE: Yes.

1 MR. SMITH: That 5 cents per gallon. Is
2 that the cost of production?

3 MR. PAGE: I'm not entirely sure. As I
4 talked to other staff I found that there's a
5 variety of estimates from like 2 cents to 8 cents.
6 I believe that this is the cost of production, but
7 I'm not entirely sure.

8 MR. SMITH: Thank you.

9 COMMISSIONER BOYD: Maybe later Mr.
10 Simeroth can help us with this.

11 MR. PAGE: And that concludes my slides.

12 PRESIDING MEMBER GEESMAN: I take it
13 we've reserved this period in our agenda for
14 comments on the price forecast analysis.

15 Members of the audience, would you like
16 to comment?

17 I guess I would like to get a better
18 understanding of the linkage with the natural gas
19 forecast. And I'm focused, I think, more on the
20 mechanics than the actual output.

21 If I understand what you said they, the
22 natural gas unit needs to have your forecast to
23 provide oil price assumptions for their model?

24 MR. PAGE: Yes, as I understand it. And
25 it's a limited understanding. They need gas

1 supply curves, gas demand resources, reserves;
2 data that's well documented, easily accessible.
3 It helps if they're familiar with the methodology.
4 And in this case, they are.

5 So, there was a strong utility to using
6 DOE forecasts in terms of that consistency.

7 PRESIDING MEMBER GEESMAN: Yeah, I can
8 understand that. I guess where I tend to get off
9 the bus is the strong utility for using outdated
10 and purportedly stale and contradicted by NYMEX
11 quotes DOE data.

12 MR. PAGE: Yeah.

13 PRESIDING MEMBER GEESMAN: And you
14 suggested, I think, that there was a time urgency
15 to doing that, rather than simply waiting for the
16 February update of the DOE forecast.

17 MR. PAGE: There's a series of
18 analytical tasks that need to occur. The
19 contractor needs to do vehicle attribute
20 projections, which takes awhile. He needs prices
21 to do that.

22 I believe there's some urgency on the
23 natural gas side, as well.

24 PRESIDING MEMBER GEESMAN: And, of
25 course, we can hypothesize that it probably won't

1 make much difference to the longer term forecast
2 levels, let's say 2010 and beyond. But there's
3 always a great deal of public attention focused on
4 the nearer years.

5 MR. PAGE: Right.

6 PRESIDING MEMBER GEESMAN: And agencies
7 like ours and forecasts like yours tend to suffer
8 credibility problems when the early years are so
9 far off actual experience.

10 MR. PAGE: Absolutely.

11 PRESIDING MEMBER GEESMAN: How do you
12 suggest we deal with that problem?

13 MR. PAGE: Well, I believe that in at
14 least the higher case, the constrained supply
15 case, we may have partially addressed that. The
16 short-term outlook is for more price increases,
17 sharp price increases.

18 As far as the business-as-usual, it was
19 clearly compromised. Almost anything else is
20 speculative anyway. I mean, so much of this, in
21 the short term, with so much uncertainty in world
22 oil markets, being able to project what kind of
23 refinery operations will occur next year, whether
24 we have refinery outages at the rates we've had in
25 the last few years, well, that clearly changes

1 things.

2 If we hope for things to settle down a
3 little bit, that'll make a large difference, just
4 in the state fuel prices. Quite aside from the
5 oil prices.

6 PRESIDING MEMBER GEESMAN: Oh, I
7 understand that. I guess my larger concern is
8 with the rationale for using such an obviously
9 outdated DOE number. I can accept using the DOE
10 forecast; I follow the rationale for doing that.
11 But if we set ourselves on such a process that it
12 takes so many months to turn the oceanliner, that
13 we're doomed to using outdated DOE inputs, I'm not
14 certain that the taxpayer gets much for his money
15 in this process.

16 MR. PAGE: Well, yeah, but keep in mind
17 that this case is a business-as-usual case,
18 anyway, is what I'm calling the lowest sustainable
19 price case. It's like a lower boundary. And the
20 constrained supply is I'm considering a rough
21 upper boundary if the world doesn't fall apart.
22 Or if, in fact, the U.S. Geological Survey
23 estimates of oil resources is approximately
24 correct or in the ballpark, and not the theories
25 of the depletionists, which are quite sharply at

1 odds, of course, with the Geological Survey.

2 And, again, we're sort of leaving open
3 the placeholder for those perspectives with the
4 extra-high price scenario.

5 PRESIDING MEMBER GEESMAN: What happens
6 if, in February, DOE's new forecast comes out and
7 they have a more elegant way of addressing these
8 near-term years than our interpolation. And
9 Commissioners suggest, well, we ought to use the
10 best information available.

11 MR. PAGE: For me, personally, that
12 would be totally acceptable. My only concern is
13 the other downstream analytical tasks --

14 PRESIDING MEMBER GEESMAN: I understand
15 that.

16 MR. PAGE: -- and their situation.

17 PRESIDING MEMBER GEESMAN: Write that
18 down because we'll revisit this question in
19 February.

20 MR. PAGE: Okay.

21 COMMISSIONER BOYD: I presume Kevin
22 Kennedy's listening closely to this, because I
23 find it interesting that Commissioner Geesman and
24 I independently grabbed onto the same concern.
25 Although I'm really not that surprised since we've

1 had a lot of internal discussions about this.

2 And that was the fact that perhaps you
3 had to truncate your analysis, or change it some,
4 or compromise it to stuff it into a can on an
5 assembly line that may be moving more rapidly.

6 I did assume that you folks are more
7 nimble than some other parts of our process and
8 procedure. And come the February estimates, as
9 Commissioner Geesman made reference, you could
10 accommodate to them.

11 I am quite concerned that other units
12 who need that input are constrained in different
13 kinds of ways; some by process, which we've
14 discussed internally quite a bit. And some by
15 compromises that are being made because we've
16 signed onto, you know, westwide analyses versus
17 California analysis.

18 And so I think we said, and I'm looking
19 right at Kevin right now, that should the
20 Commissioners deem that data being used for some
21 of these regional analyses was not -- that we
22 weren't comfortable with it, let's just say, that
23 our staff needs to be prepared to respond rapidly
24 to a California analysis using different or better
25 data and/or assumptions that may be decided upon

1 by the Commissioners as the approach to take.

2 So, anyway, we've had this discussion
3 privately, and then we're having it publicly. And
4 it is a concern the process forces people use hold
5 stale data that really doesn't give you the kind
6 of view you need. And I am hopeful and fairly
7 confident that you folks, as I said, can be fairly
8 nimble.

9 So we'll be back in February to talk to
10 you internally if not externally about this.

11 Thanks, Jim.

12 Dean, did you want to say anything about
13 our assumptions on diesel prices or the cost of --
14 take your pick; there are microphones all over
15 this room and very few people to use them, so.

16 MR. SIMEROTH: Coming back from the
17 holidays, I'm still waking up.

18 (Laughter.)

19 COMMISSIONER BOYD: For the court
20 reporter would you introduce yourself and your
21 affiliation.

22 MR. SIMEROTH: I'm Dean Simeroth; I'm
23 with the California Air Resources Board in the
24 stationary source division. And I do the fields
25 work for the Board.

1 Our estimate for cost of production for
2 low sulfur diesel for California is about 3 cents
3 a gallon, so we're in the ballpark in the 5.
4 Whether it's 3 or 5, I don't think you could ever
5 refine that difference in the prices.

6 Looking at your projections I think our
7 view of it is, is that consumption in the state
8 and the worldwide consumption are going to
9 continue to go up faster and faster, particularly
10 in the worldwide; it's soaking up some of the
11 supplies we had enjoyed in the past and helped
12 keep our prices more moderate. That's changed.

13 If California's economy continues to go
14 back I think consumption is going to go up along
15 with that. That seems about the only thing it
16 tracks from our assessment.

17 And I tend to agree with the Commission,
18 the 2004 data is telling us something, and we need
19 to pay attention to that. And I don't think crude
20 oil is going to go back to the \$20 range; at least
21 not in the next near term, or probably even in the
22 next decade, if ever.

23 And you're seeing the Canadian tar sands
24 being developed. And I think that's more a
25 harbinger of the future than some of the other

1 things. And so the prices have to support things
2 like that.

3 With that, usually work quite closely
4 with your staff on most of the costs, so I don't
5 really have any objections to what's been said.

6 COMMISSIONER BOYD: Thank you very much.

7 PRESIDING MEMBER GEESMAN: Any other
8 comments on staff price forecast analysis? Sir.

9 DR. LEM: Good morning, Commissioners.
10 My name is Lewis Lem. I'm with Triple A of
11 Northern California, Nevada and Utah. And I just
12 wanted to introduce myself, and also let you know
13 that we're very interested in the work that's
14 being done here.

15 I understand just from this presentation
16 that this is about long-term price forecasts. But
17 we would like to comment just on the price issue
18 that we have been following the issue for the last
19 couple years in particular. And so we are
20 concerned about the volatility of prices in the
21 short- and medium-term. And so certainly we
22 appreciate any work that the Commission could do
23 on this issue.

24 Thank you.

25 PRESIDING MEMBER GEESMAN: Thank you for

1 your comment. I think that issue will come up
2 again and again and again, particularly as it
3 relates to our infrastructure adequacy.

4 Other comments? Okay, why don't we move
5 on then to the proposed fuels demand forecast.

6 MR. KAVALEC: Good morning; I am Chris
7 Kavalec, and I will be doing the next, second and
8 third presentations this morning. The first of
9 which is transportation energy demand forecasts
10 that we will be undertaking for 2005 through 2025
11 for the Integrated Energy Policy Report.

12 The purposes of the energy demand
13 forecast. The first, of course, is energy
14 planning for the state. Second, infrastructure
15 assessment and supply adequacy. In other words,
16 in order to assess the adequacy of our future
17 supply of fuels, we need to know something about
18 what demand is going to be.

19 Projected use of hybrid and diesel
20 vehicles and their impact on fuel efficiency and
21 fuel use. And the forecast will serve as a
22 baseline for analysis of various policy options.
23 For example, the fuel efficiency options and
24 alternative fuel options that others will perform
25 for the Integrated Energy Policy Report.

1 Projections include obviously onroad
2 gasoline and diesel demand; transportation,
3 electricity and natural gas from transit;
4 commercial jet fuel coming from our aviation
5 model; vehicle miles traveled by vehicle type.
6 And when I say vehicle type that means heavy duty,
7 light duty, medium duty. And within light duty we
8 have various classes such as sport utility
9 vehicles, pickup trucks and so on. Fuel
10 efficiency by vehicle type.

11 The models we will be using include the
12 transit, freight, aviation and CALCARS models.
13 CALCARS is our forecasting tool for light duty
14 vehicles. This model has recently been re-
15 estimated with 2002 state survey data from a
16 California vehicle survey of a few thousand
17 households in the state.

18 The re-estimated model is designed to
19 forecast gasoline, gasoline hybrid and diesel
20 light duty vehicles. The main benefit of re-
21 estimating the model, aside from updated
22 coefficients, is that we now have the ability to
23 project household ownership of hybrid and diesel
24 light duty vehicles, which will become more and
25 more important in the state in the future.

1 The model CALCARS projects vehicle
2 ownership by household type and by vehicle class
3 using projections of vehicle attributes such as
4 performance and fuel efficiency and price.

5 We plan to do two forecasts with three
6 scenarios in each forecast. The basecase and a
7 higher fuel efficiency case which will be
8 determined what the specifics are going to be for
9 that case. For each of these forecasts, three
10 scenarios, as Jim mentioned. Low fuel price, high
11 fuel price and an extra high fuel price.

12 These forecasts are based on 2005 IEPR
13 demographic and economic data from the demand
14 office. We haven't gotten those forecasts yet so
15 I can't share with you what the growth rates of
16 population and income and so on are expected to be
17 in the state.

18 Basecase fuel efficiency for new
19 vehicles will be consistent with the Air Resources
20 Board greenhouse gas light duty vehicle
21 regulations. Although we may run an alternative
22 case without the regulations just to see what the
23 impact is on fuel use in California.

24 PRESIDING MEMBER GEESMAN: Given the
25 threatened litigation, don't you have to do that?

1 MR. KAVALEC: I guess so. Now that you
2 mention it, we do.

3 PRESIDING MEMBER GEESMAN: It would seem
4 to me that if there is even a remote prospect that
5 the litigation that's been threatened could be
6 successful, analytically we're pretty well locked
7 in, I think, to having to evaluate what the
8 consequences of that would be.

9 MR. KAVALEC: Yeah. My point was this
10 is what will be in the basecase; but we would be
11 remiss in not doing an alternative scenario
12 without the regulations.

13 Some of the issues we will be dealing
14 with with regard to our forecasts. First, a
15 comparison of projected demand under various fuel
16 price scenarios, with projected instate supply to
17 gauge the import requirements for the state.

18 In other words, demand for petroleum
19 fuels is expected to continue to remain above the
20 amount produced by refineries in the state for
21 California. And the difference between that,
22 obviously is imports.

23 Projected use of gasoline, hybrid and
24 light duty diesel vehicles under various fuel
25 price scenarios, i.e., what impact would very high

1 fuel prices have on hybrids and light duty diesel
2 vehicle sales, vehicles that tend to have higher
3 fuel efficiency.

4 The impact of increased light duty truck
5 fuel economy standards. This comes from the NITSA
6 requirement of an average increase in light duty
7 truck fuel efficiency of 1.5 mpg by 2007. from
8 20.7 currently to 22.2 in 2007.

9 The natural increase in vehicle fuel
10 economy or lack thereof. There's always the issue
11 of what manufacturers will do in terms of vehicle
12 fuel efficiency technology absent any regulations.
13 There are always new technologies coming along --
14 for example, continuously variable transmission --
15 that at some point may become cost effective for
16 manufacturers to install in new vehicles, thus
17 improving fuel efficiency.

18 But on the other hand, as we have seen
19 in recent years California fuel economy has been
20 flat on average, or even declining. Although a
21 lot of that has to do with increase in light duty
22 truck sales. So this is something we have to sort
23 out before we do the forecast.

24 Trends in purchase behavior.
25 Particularly with respect to sport utility

1 vehicles, cross-utility vehicles, and the newer
2 mega-vehicles like the Hummer. There are always
3 trends that we can't capture in our models. For
4 example, the changes in tastes and preferences
5 that led to the big increases in purchases of new
6 sport utility vehicles in the '80s and '90s. As
7 opposed to the impact on sport utility vehicle
8 sales of higher fuel prices that we can capture
9 with our models.

10 So, in our last forecast what we did was
11 to assume that the trend would continue for SUV
12 sales for the next few years. In other words,
13 SUVs, as a percentage of new vehicle sales, would
14 continue to increase for the next few years.

15 However, that may be changing. In fact,
16 Wards Automotive latest prediction says that sport
17 utility vehicle sales may become flat. However,
18 at the same time sales of cross-utility vehicles,
19 which are also light duty trucks, but are more
20 wagonlike and more like cars than the sport
21 utility vehicles, sales of cross-utility vehicles
22 may be increasing, as the older baby boom
23 generation may be will want more comfortable
24 riding vehicles.

25 COMMISSIONER PFANNENSTIEL: Excuse me,

1 was that based on any kind of analytical data, or
2 is it just a speculative projection?

3 MR. KAVALEC: Well, I guess it's sort of
4 both. They get a lot of information from talking
5 to manufacturers and gauging what manufacturers'
6 plans are and what new models they're going to
7 offer in the next few years.

8 The model offerings of new sport utility
9 vehicles are starting to decline, while the
10 offerings for cross-utility vehicles are
11 increasing. So I think that's mainly what it's
12 based on.

13 COMMISSIONER PFANNENSTIEL: Thank you.

14 MR. KAVALEC: New buses, natural gas
15 buses versus diesel buses. What are the plans of
16 transit agencies. And any other issues that might
17 come up in the next couple of months.

18 Oh, I guess that's the end. That's why
19 I'm not getting anything else.

20 PRESIDING MEMBER GEESMAN: Chris, where
21 do your demand elasticity assumptions come from?

22 MR. KAVALEC: That comes from, in the
23 case of light duty vehicle fuel use, which is
24 almost all of the fuel use for transportation in
25 California, that comes from household level data,

1 how households respond to fuel prices. And that,
2 in turn, comes from our survey data from 2002.

3 PRESIDING MEMBER GEESMAN: Okay, so that
4 would be up to date as recently as 2002, then?

5 MR. KAVALEC: As recently as we can make
6 it, yeah.

7 PRESIDING MEMBER GEESMAN: And what
8 about your vehicle miles traveled assumptions?

9 MR. KAVALEC: Same thing. Household
10 level data, what households tell us they've driven
11 in the last year.

12 PRESIDING MEMBER GEESMAN: Thank you.

13 COMMISSIONER BOYD: Chris, on VMT, what
14 numbers are we carrying now? A little bit below 2
15 percent growth a year, or am I missing that?

16 MR. KAVALEC: You mean recent history?

17 COMMISSIONER BOYD: Yeah, and what are
18 you projecting?

19 MR. KAVALEC: What would you say, 2.5
20 percent, average for VMT growth?

21 MR. STAMETS: Projecting around 2, more
22 like 2.5 percent.

23 MR. KAVALEC: Yeah. Recent years 2.5
24 percent. And I can't tell you what the projection
25 is going to be since we haven't done the forecast

1 yet. I can just say a lot of that will depend on
2 the economic demographic data that we get from --
3 that's the main driver of miles traveled.

4 COMMISSIONER BOYD: A decade, two
5 decades ago, probably for two decades my
6 recollection was that population was growing at
7 about 2 percent. Vehicle registration was growing
8 exactly the same, and VMT was always running at
9 double that number.

10 And I have noticed the last few years it
11 beginning to trail off, thank goodness. But
12 that's a little lower than even I expected. So,
13 maybe there is some promise there.

14 The only other comment I would make is
15 as one who follows the automotive industry very
16 close, just for the heck of it, a lot of these
17 cross-over vehicles have some degrees of
18 efficiency built into them fortunately that we
19 haven't seen in the past.

20 So it's conceivable this price
21 volatility that somebody called short-term mid
22 term, which after five years now is becoming mid-
23 term and may go long-term, is influencing the
24 manufacturers and people in the purchase of their
25 vehicles.

1 I think of a vehicle like the Dodge
2 Magnum, which to those of us who are reasonably
3 old, really looks like a '50s muscle car. Has a
4 big hemi V8 in it. Nonetheless, it has technology
5 that will kill half those cylinders electronically
6 at any given point in time for fuel efficiency
7 purposes. So I know Detroit can do it if they put
8 themselves to it.

9 PRESIDING MEMBER GEESMAN: I think in
10 the past both our demand elasticity assumptions
11 and our VMT assumptions have been subject to some
12 debate. And, in fact, I've been a bit skeptical
13 of the assumptions we've used based on the vintage
14 of surveys that provided the input.

15 But it seems to me that we've corrected
16 that and plan to use what I would characterize as
17 quite up to date survey data. So I would hope
18 that those inclined or those who have been
19 critical of our assumption in the past come
20 forward in this process, over the course of the
21 2005 cycle, and offer any superior assumptions
22 that they think we should be using.

23 MR. KAVALEC: Yeah, we think the survey
24 data is pretty representative of what people are
25 actually doing in the state in terms of travel

1 habits. But time will tell.

2 PRESIDING MEMBER GEESMAN: I'm not aware
3 of any better way to get at these assumptions. So
4 I would really place the burden on those who want
5 to contest the assumptions that ultimately you use
6 in your forecasts to provide something better if
7 you, in fact, think there's anything better out
8 there.

9 MR. SMITH: Chris, the CALCARS data, how
10 comfortable are you that it captures the new
11 hybrid offerings for light duty pickup trucks,
12 SUVs, et cetera, that seems to be -- we seem to
13 start seeing, or are seeing more and more of these
14 days?

15 MR. KAVALEC: Well, there's two elements
16 to that. One is what mix and models will be
17 offered in the next few years. And that comes
18 from a consultant, K.G. Duleep, who is an expert
19 in engineering and trends in the auto industry.

20 So, on one side you have a projection of
21 how many makes and models of hybrids will be
22 available. On the other side you have how people
23 will respond to those.

24 Now, in the survey, both for hybrids and
25 diesels, these are relatively new technologies, so

1 we had to rely on stated preference survey.

2 Meaning that people were offered hypothetical
3 vehicles and asked to choose between them.

4 So, in that sense, you could criticize
5 it because it's not based on actual purchase
6 behavior. But we think it gives a pretty good
7 representation of people's choice-making behavior.

8 PRESIDING MEMBER GEESMAN: We're at the
9 comment stage now on our agenda. Are there any
10 comments from members of the audience on the staff
11 demand forecast analysis?

12 DR. LEM: I haven't followed all the
13 specifics of the staff modeling, but I do serve on
14 the transportation research boards, transportation
15 and energy committee, so I follow the general
16 research.

17 And I would just suggest that this
18 question of the penetration rates for hybrids and
19 the fuel efficiency impacts of those penetration
20 rates, it's a new question. So it will be harder
21 to determine certainly the travel patterns data.
22 When we have more history we can calibrate that
23 information.

24 But the question of hybrid penetration,
25 and especially as we're seeing different types of

1 hybrids being provided into the market, it seems
2 to me that consumers, what they do and what they
3 choose, given the choices that they have, that's
4 still an open question for us.

5 So I'd just encourage staff to look at
6 that question very carefully with their
7 consultants. Thank you.

8 PRESIDING MEMBER GEESMAN: When you say
9 different types of hybrids, am I correct in
10 assuming you're meaning it across different models
11 within the fleet?

12 DR. LEM: Yes, and actually I'm
13 concerned a little bit because if you go to the
14 auto show which we just had in San Francisco, for
15 example, you're finding that the hybrid concept is
16 being used as a marketing device, as well.

17 So the consumer, I think, is going to
18 have a harder time determining what they will get
19 when they buy what's called a hybrid. And that's
20 all sort of information that, you know, we'll have
21 to wait and see what happens.

22 PRESIDING MEMBER GEESMAN: Thank you.

23 COMMISSIONER BOYD: A Silverado half-ton
24 pickup is a little different than a Prius or a
25 Honda, I would agree.

1 (Laughter.)

2 PRESIDING MEMBER GEESMAN: Okay, Chris.
3 Mohsen, good to see you again.

4 MR. NAZEMI: 'Morning. Mohsen Nazemi
5 with South Coast Air Quality Management District.
6 I'm not sure if I have a comment, but I do have a
7 question for staff.

8 In looking at the presentation today and
9 listening to Chris talk about projections, with
10 the exception of new buses, I'm wondering where
11 does natural gas vehicle fit into the Energy
12 Commission's analysis. I didn't hear any mention
13 of that and I'm just wondering if that is being
14 something that is going to be considered as part
15 of this analysis, or is it something that we
16 shouldn't look into the future to see any more of.
17 I'd appreciate it if you can address that. Thank
18 you.

19 MR. KAVALEC: Yeah, I shouldn't have
20 made it sound as though we were only going to look
21 at buses. We will also incorporate other types of
22 vehicles, too. The point is that natural gas
23 vehicles will not be part specifically of the
24 modeling effort, since we don't have the
25 capability in our models to project natural gas

1 vehicle purchases.

2 So it will be an offline analysis. But
3 we'll talk to as many people as we can, and we
4 will incorporate the latest information on natural
5 gas vehicle trends into our forecast.

6 COMMISSIONER BOYD: I assumed that, and
7 I've forgotten the date, staff, if you can help
8 me, we're having another workshop on alternative
9 fuels within a month or so if I'm not mistaken
10 where I would expect more discussion of things
11 like natural gas.

12 MR. KAVALEC: December 20th?

13 COMMISSIONER BOYD: That rings a bell,
14 thank you.

15 PRESIDING MEMBER GEESMAN: Okay, should
16 we move on then to the supply infrastructure
17 adequacy evaluation?

18 MR. KAVALEC: Okay, fuel supply
19 infrastructure assessment. And by fuel supply
20 infrastructure I'm talking about things like size
21 and number of pipelines, refinery capacities,
22 adequacy of marine facilities and so on.

23 The purpose of the study is to identify
24 potential problems and recommend a course of
25 action for state policymakers.

1 A little bit of background. California
2 has recently become a net importer of petroleum
3 fuels as demand for California gasoline and diesel
4 has exceeded the amount produced instate by
5 California refiners.

6 This is going to continue; demand for
7 gasoline and diesel will likely rise at a faster
8 rate than supply produced in the state. And that
9 means petroleum fuel imports will increase.

10 So the question we're asking, or one of
11 the important questions is is our import and
12 distribution structure ready for this new trend.
13 In addition, constraints and bottlenecks in the
14 infrastructure system, for example problems with
15 feeder pipelines from the ports, or lack of
16 storage facilities, may already be impeding timely
17 delivery of additional product during refinery
18 outages and other supply disruptions, which has
19 contributed to the price spikes that we have seen
20 in recent years.

21 And one thing I should add, we also want
22 to get a sense of where refineries are going in
23 terms of future production. How much production
24 can we expect or increase in production from
25 refineries in the future.

1 Outline for the analysis. First, we
2 need to forecast for refinery expansion or what's
3 called creep, and compare that to demand outlook,
4 which I talked about earlier. Comparing demand to
5 domestic supply to get a measure of the amount of
6 imports we're going to require in our ports.

7 Identification of potential constraints
8 and bottlenecks, both in the short and the long
9 term. Physical, like size of pipelines and so on.
10 And regulatory. In marine infrastructure,
11 pipelines, refineries, through existing
12 information that we already have and stakeholder
13 interviews.

14 Right now we're in the process of
15 interviewing refiners, terminal operators,
16 government bodies and so on to gain information on
17 current and potential future problems in our
18 supply infrastructure.

19 PRESIDING MEMBER GEESMAN: How
20 geographically specific is this information going
21 to be that you present to us?

22 MR. KAVALEC: Well, basically it comes
23 down to two ports. The Ports of Los Angeles and
24 Long Beach and the Bay Area. So there will be
25 specific problems that differ in each port.

1 PRESIDING MEMBER GEESMAN: So you'll
2 break things down by northern and southern
3 California?

4 MR. KAVALEC: Basically, yeah.

5 PRESIDING MEMBER GEESMAN: Will you
6 divide either region into smaller areas than
7 regionwide? I mean, for example, will you address
8 physical constraints faced by a particular
9 refinery?

10 MR. KAVALEC: I guess I'm not sure how
11 to answer that. I mean we'll gain information on
12 that. I'm not sure how much we can or will
13 actually put down in a report, --

14 PRESIDING MEMBER GEESMAN: Okay.

15 MR. KAVALEC: -- but we will, obviously,
16 be getting information specifically for
17 refiners --

18 PRESIDING MEMBER GEESMAN: Okay.

19 MR. KAVALEC: -- and their specific
20 problems. We also plan to do further analysis
21 using a relatively complex model that's being
22 developed for us. The petroleum infrastructure
23 and market simulation model or PIMSM. This will
24 further help us identify potential logjams in the
25 infrastructure system in the state.

1 We are also doing an analysis of access
2 to California markets by potential new entrants.
3 In other words we want to find out if the market
4 for imported fuels can be considered competitive,
5 or are there undue burdens that are faced by
6 independent traders and importers trying to gain
7 access to the state petroleum market.

8 Finally, findings, conclusions and
9 recommendations.

10 COMMISSIONER BOYD: Chris.

11 MR. KAVALEC: Yes.

12 COMMISSIONER BOYD: A question about
13 other parts of the infrastructure. In the last
14 couple of years, or maybe the last several years,
15 but particularly the last couple years, even this
16 year, there seem to be more and more problems with
17 infrastructure within the state that moves
18 petroleum products around.

19 And what I'm thinking of is what appears
20 to me to be somewhat of an aging infrastructure in
21 more ruptures, leaks, setting aside the errant
22 backhoe operators, although there may be more
23 infrastructure pressure there, too. We were going
24 to take a look at that issue of the distribution,
25 the intrastate distribution infrastructure from

1 the standpoint of it becoming more and more an
2 aging infrastructure. An infrastructure that
3 needs possibly some attention?

4 MR. KAVALEC: Yes, in fact that's going
5 to be a very important part of the analysis to
6 gauge what out there needs to be replaced, and
7 when it needs to be replaced.

8 COMMISSIONER BOYD: Good, thank you.

9 MR. KAVALEC: A little bit about the
10 interviews that we're conducting for our
11 infrastructure assessment this month and in
12 December.

13 Those being interviewed, as I mentioned
14 already, refiners, pipeline storage and terminal
15 operators, government bodies, independent
16 importers, all the stakeholders in both northern
17 and southern California.

18 Some preliminary information gained from
19 the interviews. Some of the refiners are
20 apparently pessimistic about the California
21 business climate, and they seem to have a little
22 bit of bias against investing in the state,
23 compared to elsewhere in the world.

24 Some of the refiners also feel that
25 local groups are a significant contributor to

1 delays in refinery and other infrastructure
2 projects. Although local groups would say that
3 they have good reason to be concerned.

4 Major investments may be required as
5 California oil production continues to dwindle,
6 and the refiners have to transition to sweet or
7 light crude oils. California crude is a heavier
8 version of crude.

9 As we import more and more in the state
10 we're going to rely more on the sweet or light
11 crude oils from the Middle East and elsewhere. It
12 takes a slightly different technology or a
13 revision in the technology to convert the sweeter,
14 light crude oil imports into CARBOB, requiring
15 investment on the part of refiners.

16 COMMISSIONER BOYD: Chris, again, a
17 question. The assumption about more Middle East
18 oil kind of rattles around in my head a little bit
19 is as a concern. And the lack of -- and I agree
20 with your, you know, the technical complexities of
21 dealing with lighter, sweeter crudes.

22 But I think Mr. Simeroth mentioned
23 something that I'm quite familiar with, and that's
24 the Canadian tar sands and the oils that come from
25 there, which I am told are very similar in

1 constituency to the kinds of crude oils that
2 California processes at the present time.

3 Are we looking at that possibility? Is
4 that part of the survey of supply, the potential
5 for Canadian tar sands crude? Or do we see that
6 going somewhere else?

7 MR. KAVALEC: Yes, that is part of it.
8 But there's so much uncertainty now that it's hard
9 to say or get anything concrete. Definitely the
10 refiners know that there will be more imports for
11 sweeter, light crude, but they really don't feel
12 in a position to discuss the future of potential
13 of tar sands, at least not with us.

14 COMMISSIONER BOYD: Okay, maybe we can
15 get some more information on that.

16 MR. KAVALEC: We will get as much as we
17 can collect.

18 COMMISSIONER BOYD: I think the
19 Canadians would like to help us with that. I mean
20 I just think of volatile parts of the world, or
21 not so volatile parts of the world, parts of the
22 world that are closer to us than not, and friends
23 and foes.

24 So, in any event, something to look at.
25 And non-OPEC members.

1 MR. KAVALEC: Okay. Also, refiners felt
2 that the title 5 regulations, this is title 5 of
3 the Clean Air Act that deals with permitting, may
4 limit refinery creep; in other words, expansion
5 projects in the refineries.

6 Storage costs for storing fuel have more
7 than doubled in recent years. That's bad for
8 imports that you have to store your fuels
9 somewhere temporarily.

10 However, CARBOB is beginning to arrive
11 from new locations in Europe and that's good for
12 us; that's good for imports. The greater variety
13 of sources that we have, the more options we have
14 during a period of supply disruptions.

15 Policies in the southern California
16 ports have led to very high utilization rates for
17 marine facilities. This comes from an apparent
18 inclination of bias in the port toward container
19 cargoes rather than bulk cargoes.

20 And as I said, these are ongoing. We'll
21 be collecting a lot more information in the next
22 month. And following up these interviews with
23 more phone calls.

24 But these are some tidbits that we've
25 collected so far. And that concludes my

1 presentation, I believe. Yes.

2 PRESIDING MEMBER GEESMAN: Commissioner
3 Pfannenstiel.

4 COMMISSIONER PFANNENSTIEL: Just I'm
5 thinking about the series of interviews and
6 clearly this would be the basis for essentially
7 what we know about this part of the analysis.

8 Have you -- and I just have not seen
9 this before, do you have a schedule, a matrix of
10 how many refiners and how many pipelines? I mean,
11 do you know in advance, or are you being moving
12 according to what you're finding out or not
13 finding out, and therefore the number of
14 interviews will continue to grow or be changed
15 according to what you're finding out?

16 MR. KAVALEC: Well, we do have a list
17 of those we want to interview. And I can share
18 that with you if you want me to send it to you.
19 Who we end up interviewing depends mainly on who
20 is available and who wants to talk to us.

21 So far we've had pretty good response.
22 In terms of what happens as we learn new things,
23 once these interviews are concluded there will be
24 followup phone calls that are going to be based on
25 what we've learned in the first round of

1 interviews.

2 COMMISSIONER PFANNENSTIEL: I see, but
3 you are getting pretty good response so we
4 wouldn't really expect there to be a bias in terms
5 of who's willing to be interviewed and how that
6 might affect the results?

7 MR. KAVALEC: There may be, but no one
8 has shared that with us yet.

9 COMMISSIONER PFANNENSTIEL: Thank you.

10 PRESIDING MEMBER GEESMAN: Other
11 comments? Sure.

12 MS. REHEIS-BOYD: Good morning. For the
13 record my name is Cathy Reheis-Boyd representing
14 the Western States Petroleum Association. And I'm
15 basically here today to one, thank you for holding
16 this workshop, and for bringing to bear some
17 interesting information.

18 As with Mr. Simeroth at the Air
19 Resources Board, we, too, took last week off so we
20 are just seeing the information really for the
21 first time. We will be putting considerable
22 effort into looking at what you've presented; and
23 certainly are very very interested in submitting
24 our comments by your December 10th deadline.

25 And most importantly, I think, as we go

1 into the 2005 IEPR and into next year's
2 interesting information coming out from your
3 supply, demand and infrastructure work, which, as
4 you know, we haven't been shy in talking with you
5 about. We're very very interested in that piece
6 of this portfolio.

7 But as we look forward to designing
8 really California's energy future over the next 20
9 years together, we will be very interested in
10 engaging with you and look very forward to that.
11 Thank you.

12 PRESIDING MEMBER GEESMAN: Thank you.

13 MR. FERRARI: Good morning,
14 Commissioners. Dominic Ferrari, Pacific Energy
15 Partners. I've been here a couple of times last
16 summer in particular. I couldn't agree more with
17 Chris' comments on a couple of items, particularly
18 the marine infrastructure problems in southern
19 California.

20 Our company is right in the middle of
21 building a new marine facility in southern
22 California. If you had time today --

23 PRESIDING MEMBER GEESMAN: We do.

24 MR. FERRARI: -- I'd like to update you.
25 I know you're busy people, but I wanted to give

1 you an update because we are right in the middle
2 of a very important project for the state. So,
3 whenever is convenient for you folks --

4 PRESIDING MEMBER GEESMAN: This would be
5 a good time.

6 MR. FERRARI: Okay, thank you. I had a
7 presentation. I don't know if it got put on CD
8 or --

9 PRESIDING MEMBER GEESMAN: I believe
10 it's been loaded. Looks to me like that.

11 (Pause.)

12 MR. FERRARI: Again, thank you,
13 Commissioners. Again, I won't take too much of
14 your time. I have a really quick presentation to
15 update you on a very important project.

16 Again, my name's Dominic Ferrari; I'm
17 the Vice President of Corporate Development for
18 Pacific Energy.

19 Flipping to the next slide, real quick
20 about our company. We are a public company traded
21 on the New York Stock Exchange, PPX. We're a
22 pipeline company. We operate pipelines in
23 California, Rocky Mountains and also in Canada.
24 We just moved up into Canada, and I'd like to talk
25 about Canada, address one of the Commissioner's

1 questions on that.

2 We currently provide crude oil marine
3 import infrastructure for the L.A. refineries
4 right now today through an arrangement we have
5 with the Shell Oil Company. They have a dock at
6 the Port of Long Beach. And we have pipelines
7 over to their dock.

8 We own a lot of tankage in that area
9 where we receive vessels. We store crude oil
10 imports in our tankage, and we have a wonderful
11 pipeline system in southern California where we
12 distribute crude to basically all refineries in
13 southern California.

14 So we have a current operation right
15 now. But what I really wanted to talk about today
16 is our new project. And that's a new deep-water
17 liquid terminal called Pier 400. Please stop me
18 anytime, by the way, with questions.

19 As I said earlier, we did present this
20 project to the CEC on June 28th and we appreciate
21 that opportunity. We have been working with staff
22 to keep them up to date on our project.

23 Basically Pier 400, the bottomline is it
24 really does address this adequacy of supply
25 infrastructure, for moving crude oil into L.A.

1 You know, a lot of the discussion has been about
2 refined products. What we're trying to do is keep
3 the crude there so that our refineries can at
4 least run what they're running today.

5 As you all have mentioned in some of
6 your other reports, we're running out of crude in
7 the state, and we need more imports. And we just
8 don't have enough facilities down in L.A. That's
9 why we're building Pier 400.

10 Basically I just hit a couple of these
11 points. Our sole intent is to keep our refineries
12 adequately supplied with crude that they want to
13 buy around the world.

14 And basically what is happening in L.A.
15 and Long Beach is we have some facilities down
16 there now. bp has a wonderful facility called
17 121, the Shell facility. There's a few others,
18 but they're limited. They're just not big enough;
19 there's not enough of them; they're older
20 facilities.

21 And probably the most important thing
22 with the exception of 121 is they have shallow
23 water. You need deep water to really really put
24 these refineries in a position to compete for
25 crude oil around the world and be competitive.

1 I have a couple of slides here; really
2 didn't want to spend a lot of time on these. I
3 showed them to you last time, but it really
4 affects some of the CEC's consultants have come up
5 with these same curves. The whole point here is
6 if you look at the gray bars, this is the
7 projected crude oil imports into southern
8 California. And you can see those bars just
9 getting longer and longer as we go out in time.

10 And we've done several studies using
11 some outside consultants, ourselves, to try to
12 understand where it's going to come from. And as
13 you can see, we believe a good portion of it is
14 probably going to come from the Middle East,
15 Canada, Latin America, West Africa.

16 This is our projection today. I'd like
17 to make a comment about this slide, though. As
18 we're developing this project and we're right in
19 the middle of it right now, the refiners, what
20 they really want is flexibility. Because at any
21 one time there could be a crude oil in Ecuador or
22 West Africa that could come on, and could be
23 cheap, could be something that they could run
24 They'll go out and buy a couple of million
25 barrels, and they want flexibility. They don't

1 want to be tied down to any one part of the world
2 and so they can take advantage of market
3 opportunities.

4 So this is always going to change, where
5 this oil's going to come from. Makes it a little
6 bit difficult for us to design a project, but we
7 can always work around that.

8 Real quick on Pier 400. We're now
9 talking about designing a project that can move
10 250,000 barrels per day of crude, which is a
11 sizeable facility. The water depth I've mentioned
12 before is 81 feet. That is the deepest water in
13 the United States with the exception of LOOP,
14 which is Louisiana Offshore Oil Port.

15 This is a wonderful, wonderful resource
16 for this state, because with 81 feet of water you
17 can pretty well do anything you want in terms of
18 size of vessel, type of vessel. And that's why
19 this is so attractive.

20 The Port of L.A. where this is located
21 had the insight to do this dredging and make this
22 available. It's really the Port of L.A. that has
23 sponsored us to this point.

24 We're a plant for tankage. Somebody
25 mentioned tankage earlier. We need tankage to

1 support this operation. We're currently planning
2 on 4 million barrels.

3 I mentioned earlier we are connected to
4 all the refineries, so as far as building any new
5 pipelines, major pipelines, we don't have to.
6 They're all there.

7 I have a map that's coming up that I'd
8 like to show you just in a minute, but probably
9 one of the things that I like the most about this
10 project is the design for the easy and safe
11 navigation of marine vessels. And I think I'll go
12 to this drawing because it's so important.

13 I don't know if you can see on the side
14 there, but I'm going to step over here for a
15 minute. Pier 400 is this big land mass here.
16 That is a landfill that the Port of Los Angeles
17 created over the last ten years. They've spent
18 hundreds of millions of dollars dredging and
19 filling. Most of that land mass is taken up by
20 containers. It's almost completely rented out to
21 the container companies now. They're doing a
22 wonderful business.

23 But they did reserve some space for a
24 marine facility, for a marine vessel, which is
25 here. And, of course, they reserved a right-of-

1 way to build a large diameter pipeline, 42 inch,
2 to get over to a central area where we'll have
3 tankage. This area here. Then we'll have a
4 delivery pipeline out to -- that delivery pipeline
5 out goes to our anchor tenant, who is Valero
6 Refinery. I'll talk about them in a minute. And
7 then from there we distribute to everybody else.

8 But getting back to navigation, and it
9 doesn't show, but Angel's Gate, when a vessel
10 comes in, Angel's Gate is right about there. And
11 the vessel basically just comes in through Angel's
12 Gate and goes right up to the dock and stops.
13 There's no maneuvering; there's no turning;
14 there's no traffic in the inner harbor.

15 When you talk to people that are
16 associated with the Coast Guard and the pilots,
17 this is wonderful. And, again, the Port of L.A.
18 designed this landfill specifically for this. So
19 it's just a wonderful site.

20 Again, that's kind of the layout of the
21 project. The Port of L.A., the Port of Long Beach
22 is over there. I don't know how much -- I've got
23 handouts and I can answer any questions about the
24 layout later.

25 Getting back to the project, basically

1 the vessel emissions from the marine vessels are
2 our biggest challenge in permitting. We're
3 permitting right now. The vessels, as they come
4 in, emit emissions and we have to manage that. So
5 I'll spend a little time on that.

6 But the bottomline is we plan -- we're a
7 professional company; we're a professional
8 company; we're going to build a world class
9 facility to the highest standards. The estimated
10 cost for this is \$130- to \$160-million to build a
11 facility like this.

12 I'll skip the math. I've just got a
13 couple more slides. Again, I talked a little bit
14 about the depth, but it's worth talking again.
15 That with this 81 feet of water they can bring
16 basically any size of vessel out there, Panamax,
17 Aframax, and of course, the VLCCs. The Vs come
18 from the Persian Gulf.

19 And if there's an opportunity for these
20 refiners to buy Persian Gulf and keep their costs
21 low, they're going to do it. And now we'll have a
22 place to bring in a V and offload it. They don't
23 have to lighter, they don't have to do anything.
24 They can bring it right in here. This is a real
25 advantage for these refining companies.

1 And, again, I talked about when you have
2 flexibility in your facility you can take
3 advantage of upsets in the world. Right now in
4 Ecuador there's a lot of crude coming on; it's
5 called Napo Crude. And they're trying to get into
6 the market. That crude is selling very cheap.
7 And if a refiner could get his hands on it and
8 land it, they'll buy it. So it's those types of
9 things that really make this business.

10 As far as our project, I just have a
11 couple more slides. I talked earlier about
12 Valero. Valero Refinery committed to move 50,000
13 barrels a day for 30 years. This is a financial
14 commitment that's bankable. And we will use that
15 to support our financing for our project.

16 We also are obviously having discussions
17 with several of the other major oil companies that
18 own refineries in the area. The only thing I can
19 tell you about those negotiations is that they're
20 very competitive and they all want long contracts,
21 you know. I mean they basically want them. So
22 we've very excited about the commercial support
23 that we're getting right now. And we'll be able
24 to announce more to you as things progress.

25 As far as initial volume based on -- and

1 this could change, but based on what I'm seeing
2 right now, I think we'll be in about 150,000 to
3 180,000 barrels per day when we start up. And we
4 hope to start up in 2007. That gives you kind of
5 a feel for the initial volumes out there.

6 PRESIDING MEMBER GEESMAN: Your ultimate
7 design capacity, though, is 250,000?

8 MR. FERRARI: Yes, it is.

9 PRESIDING MEMBER GEESMAN: And would you
10 expect physically to have that capacity available
11 at time of startup, or is that a later stage of
12 construction?

13 MR. FERRARI: That's an excellent
14 question, Commissioner. We'll have the 250
15 available at startup and we're permitting for 250.

16 PRESIDING MEMBER GEESMAN: Okay.

17 MR. FERRARI: As far as our current
18 activities, we are right in the middle of
19 permitting the project. Right now we're in our
20 NEPA/CEQA process, which began on July 8th of this
21 summer. You know, those processes take about 15
22 months. There's nothing you can really do about
23 that; that's the timeline.

24 But we're getting a tremendous amount of
25 cooperation with the Port of L.A., the Army Corps

1 of Engineers and things are moving along fine.

2 As far as what we've been doing, I
3 talked a little bit earlier about vessel
4 emissions. In order to permit a project like this
5 you have to offset any new emissions that you put
6 into the air. Some of the folks from the Air
7 Board are here.

8 So we're out purchasing emission offset
9 credits. We've spent \$9 million to date just
10 purchasing NOx and SOx and some of the credits
11 that we'll have to offset. We have to offset
12 those by 120 percent. That's part of the
13 business.

14 We also plan to put in the equipment to
15 mitigate the emissions from these vessels. And
16 we've got several things going there. And I could
17 talk, I don't want to get into that because that's
18 a day's discussion, but I'd be happy to update
19 you.

20 The point is we're very aware of what's
21 going on. We're working this issue hard and we
22 want to deal with it in a proper manner.

23 As far as our schedule is concerned we
24 did issue a notice of preparation for the CEQA on
25 June 14th. We expect our final EIR in July of

1 next year. Approval, once an EIR is out it needs
2 to go to the L.A. City Council and several other
3 approval bodies. We expect approval in September
4 of '05. And then we would start construction
5 shortly after that.

6 We would hope to complete this project
7 in the February '07 timeframe, you know, with a
8 startup in March. And as far as the Energy
9 Commission is concerned, we appreciate being able
10 to update you today. We do believe this is a
11 major issue for California, and of course, for all
12 the states that we supply product to.

13 As far as barriers to the project, we're
14 going to get the normal barriers that any project
15 like this will. We have a wonderful staff working
16 on it and we just want to bring this project to
17 your attention.

18 Finally, there is, when you build a
19 project like this, there has to be great
20 recognition for the local community. And we're
21 doing that. The people of San Pedro, Wilmington
22 that are affected by this project have a lot of
23 input right now. And we're working that hard to
24 make sure it's done properly.

25 So that's our project update.

1 PRESIDING MEMBER GEESMAN: Thank you
2 very much. It sounds like you've made
3 considerable progress since you briefed us in
4 June. That's good to hear.

5 MR. FERRARI: We have, Commissioner.
6 When I was here in June our commercial was
7 still -- it was okay, but we didn't actually
8 realize how much the refiners wanted this project.
9 So it's one of those things, once you sign up the
10 first customer, it starts coming.

11 And so we're just really delighted the
12 way things are going commercially. Because
13 without customers we couldn't do this. But I
14 guess it goes to show you that this is really a
15 needed project. And we're very happy to --

16 PRESIDING MEMBER GEESMAN: Well, I look
17 forward to following your progress over the next
18 year.

19 MR. FERRARI: Thank you very much.

20 PRESIDING MEMBER GEESMAN: Any other
21 comments by members of the audience on supply
22 infrastructure issues?

23 MR. NAZEMI: Good morning, once again.
24 It's Mohsen Nazemi with South Coast Air Quality
25 Management District. I want to thank staff and

1 commend them for the work they're doing in this
2 phase of IEPR for 2005 update.

3 I also wanted to express our interest in
4 participating and working with CEC Staff in
5 development of the infrastructure aspect. And
6 this is coming particularly from our last
7 experience in 2003 report where we kind of found
8 ourselves behind the eight ball, and not being
9 involved very much, and having to come in and
10 basically express our concern about some of the
11 recommendations that staff made to the Commission
12 and went forward.

13 So, to that end I would like to, in a
14 public manner, express our interest to be
15 involved. I heard that staff is conducting some
16 interviews with stakeholders, and some of the
17 government bodies. I'd like to remind staff we
18 are a government body, very involved. And in fact
19 Pacific Energy Partners' project is a project that
20 we are very involved in permitting. We're working
21 with Pacific Energy. I appreciate the
22 presentation today.

23 And let you know that if they're
24 interested in our input we're there and available.
25 And we're very interested.

1 PRESIDING MEMBER GEESMAN: I appreciate
2 your offer, Mohsen. And I will make certain that
3 we do follow up on it, both this particular unit
4 of our staff, and as you know, our environmental
5 performance staff. Because we've got a separate
6 effort underway evaluating the environmental
7 impacts of petroleum infrastructure that I believe
8 we've already been working closely with your staff
9 on.

10 We're smarter than we were in 2003, so I
11 think you can anticipate a closer level of
12 cooperation. And we certainly welcome your input
13 and your participation here today. You've been at
14 a number of our workshops before; it's well
15 appreciated.

16 MR. NAZEMI: Thank you.

17 PRESIDING MEMBER GEESMAN: Are there
18 other comments? Is there any reason why we ought
19 not to adjourn then?

20 We'll be adjourned. Thank you very
21 much.

22 (Whereupon, at 10:53 a.m., the Committee
23 Workshop was adjourned.)

24 --o0o--

CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 2nd day of December, 2004.



PETER PETTY

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